

General Assembly

Raised Bill No. 6686

January Session, 2023

LCO No. 3398



Referred to Committee on EDUCATION

Introduced by: (ED)

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AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE OFFICE OF EARLY CHILDHOOD.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 10-16p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
- 3 (a) As used in sections 10-160 to 10-16r, inclusive, 10-16u, 17b-749a and 17b-749c:
 - (1) "School readiness program" means a nonsectarian program that (A) meets the standards set by the Office of Early Childhood pursuant to subsection (b) of this section and the requirements of section 10-16q, and (B) provides a developmentally appropriate learning experience of not less than four hundred fifty hours and one hundred eighty days for eligible children, except as provided in subsection (d) of section 10-16q;
- 12 (2) "Eligible children" means children [three and] <u>from birth to</u> four 12 years of age, <u>inclusive</u>, and children five years of age who are not 13 eligible to enroll in school pursuant to section 10-15c, or who are eligible 14 to enroll in school and will attend a school readiness program pursuant

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15 to section 10-16t, as amended by this act;

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- 16 (3) "Priority school" means a school in which forty per cent or more 17 of the lunches served are served to students who are eligible for free or 18 reduced price lunches pursuant to federal law and regulations, 19 excluding such a school located in a priority school district pursuant to 20 section 10-266p or in a former priority school district receiving a grant 21 pursuant to subsection (c) of this section and, on and after July 1, 2001, 22 excluding such a school in a transitional school district receiving a grant 23 pursuant to section 10-16u;
 - (4) "Severe need school" means a school in a priority school district pursuant to section 10-266p or in a former priority school district in which forty per cent or more of the lunches served are served to students who are eligible for free or reduced price lunches;
- 28 (5) "Accredited" means accredited by the National Association for the 29 Education of Young Children, National Association for Family Child 30 Care, a Head Start on-site program review instrument or a successor 31 instrument pursuant to federal regulations, or otherwise meeting such 32 criteria as may be established by the commissioner, unless the context 33 otherwise requires;
 - (6) "Year-round" means forty-eight weeks per year, except as provided in subsection (d) of section 10-16q;
- 36 (7) "Commissioner" means the Commissioner of Early Childhood;
- 37 (8) "Office" means the Office of Early Childhood;
- 38 (9) "Seeking accreditation" means a school readiness program seeking 39 accreditation by the National Association for the Education of Young 40 Children, National Association for Family Child Care or a Head Start 41 on-site program review instrument or successor instrument pursuant to 42 federal regulations, or attempting to meet criteria as may be established 43 by the commissioner; [and]
- 44 (10) "Concentration in early childhood education" means a program

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- of study in early childhood education, including, but not limited to, early childhood education, child study, child development or human
- 47 growth and development;

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- 48 (11) "Designated staff member" means a person assigned the primary 49 responsibility for a classroom of children;
- 50 (12) "State-funded child care program" means an early childhood 51 education program that accepts state funds from the office, whether 52 directly or through a subcontractor, for any combination of infant, 53 toddler and preschool spaces, but "state-funded child care program" 54 does not include the child care subsidy program established pursuant 55 to section 17b-749, as amended by this act; and
- 56 (13) "Minimum qualifications" means at least one of the following 57 qualifications: (A) A bachelor's degree or higher with a concentration in 58 early childhood education from a regionally accredited institution of 59 higher education, (B) a bachelor's degree or higher without a 60 concentration in early childhood education, but with not less than 61 twelve credits applicable to early childhood education from a regionally 62 accredited institution of higher education, (C) certification pursuant to 63 section 10-145b with an endorsement in early childhood education or early childhood special education, or (D) being deemed qualified by the 64 65 office on the basis of having (i) verified employment in a state-funded 66 child care program, and (ii) obtained not less than twelve credits 67 applicable to early childhood education from a regionally accredited institution of higher education. 68
 - (b) (1) The office shall be the lead agency for school readiness. For purposes of this section and section 10-16u, school readiness program providers eligible for funding from the office shall include local and regional boards of education, regional educational service centers, family resource centers and providers of child care centers, group child care homes and family child care homes, as described in section 19a-77, Head Start programs, preschool programs and other programs that meet any standards established by the commissioner. The office shall

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77 establish standards for school readiness programs. The standards may 78 include, but need not be limited to, guidelines for staff-child 79 interactions, curriculum content, including preliteracy development, 80 lesson plans, parental involvement, staff qualifications, in accordance 81 with subdivision (2) of this this subsection, and training, transition to 82 school and administration. The office shall develop age-appropriate 83 developmental skills and goals for children attending such programs. 84 The commissioner, in consultation with the president of the Connecticut 85 State Colleges and Universities, the Commissioners of Education and 86 Social Services and other appropriate entities, shall develop a 87 professional development program for the staff of school readiness 88 programs.

[(2) For purposes of this section:

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(A) Prior to July 1, 2022, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, there is in each classroom an individual who has at least the following: (i) A childhood development associate credential or an equivalent credential issued by an organization approved by the commissioner and twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from an institution of higher education (I) accredited by the Board of Regents for Higher Education or Office of Higher Education, and (II) regionally accredited; (ii) an associate degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from such an institution; (iii) a four-year degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from such an institution; (iv) certification pursuant to section 10-145b with an

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endorsement in early childhood education or special education; (v) an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited; or (vi) a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited;

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(B) From July 1, 2022, until June 30, 2025, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, (i) at least fifty per cent of those individuals with the primary responsibility for a classroom of children (I) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (II) have been issued an early childhood teacher credential, pursuant to section 10-520b, (III) hold at least an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (IV) satisfy the requirements of subdivision (3), (4) or (5) of this subsection, and (ii) such remaining individuals with the primary responsibility for a classroom of children hold a childhood development associate credential or an equivalent credential issued by an organization approved by the commissioner and twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from an institution of higher education (I) accredited by the Board of Regents for Higher Education or Office of Higher Education, and (II) regionally accredited;

(C) From July 1, 2025, until June 30, 2029, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, (i) at least fifty per cent of those individuals with the primary responsibility for a classroom of children (I) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (II) have been issued an early childhood teacher credential,

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pursuant to subdivision (2) of section 10-520b, (III) hold at least a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (IV) satisfy the requirements of subdivision (3), (4) or (5) of this subsection, and (ii) such remaining individuals with the primary responsibility for a classroom of children (I) hold an associate degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (II) have been issued an early childhood teacher credential, pursuant to subdivision (1) of section 10-520b; and

(D) On and after July 1, 2029, "staff qualifications" means that for each early childhood education program accepting state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program, one hundred per cent of those individuals with the primary responsibility for a classroom of children (i) hold certification pursuant to section 10-145b with an endorsement in early childhood education or early childhood special education, (ii) have been issued an early childhood teacher credential, pursuant to subdivision (2) of section 10-520b, (iii) hold at least a bachelor's degree with a concentration in early childhood education from an institution of higher education that is regionally accredited, or (iv) satisfy the requirements of subdivision (3), (4) or (5) of this subsection.

(3) Any individual with a bachelor's degree in early childhood education or child development or a bachelor's degree and twelve credits or more in early childhood education or child development, who, on or before June 30, 2015, is employed by an early childhood education program that accepts state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program shall be considered to meet the staff qualifications required under subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection. No such early childhood education program shall terminate any such individual from employment for purposes of meeting the staff qualification requirements set forth in subparagraph (B), (C) or (D) of subdivision (2) of this subsection.

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(4) Any individual with an associate degree or a bachelor's degree in early childhood education or child development or an associate degree or a bachelor's degree and twelve credits or more in early childhood education or child development from an institution of higher education that is regionally accredited, other than an associate degree or a bachelor's degree with a concentration in early childhood education, may submit documentation concerning such degree for review and assessment by the office as to whether such degree has a sufficient concentration in early childhood education so as to satisfy the requirements set forth in subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection.

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(5) Any individual with an associate degree with twelve credits or more in early childhood education or child development, as determined by the commissioner or the president of the Connecticut State Colleges and Universities, after consultation with the commissioner, from an institution of higher education (A) accredited by the Board of Regents for Higher Education or Office of Higher Education, and (B) regionally accredited, who has been employed in the same early childhood education program that accepts state funds for infant, toddler and preschool spaces associated with such program's child care program or school readiness program since 1995 shall be considered to meet the staff qualifications required under subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection until June 30, 2025. On and after July 1, 2025, such individual shall hold a childhood development associate credential or an equivalent credential, described in subparagraph (A) of subdivision (2) of this subsection, or otherwise meet the staff qualifications required under subparagraphs (C) and (D) of subdivision (2) of this subsection. Any such individual who terminates his or her employment with such early childhood education program on or before June 30, 2025, and accepts a position at another early childhood education program accepting state funds for spaces associated with such program's child care program or school readiness program shall submit documentation of such individual's progress toward meeting the staff qualification requirements set forth in subparagraph (B) to (D),

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- 213 inclusive, of subdivision (2) of this subsection in a manner determined
- 214 by the office.]
- 215 (2) (A) From July 1, 2023, to June 30, 2027, inclusive, not less than
- 216 twenty-five per cent of the designated staff members at each state-
- 217 <u>funded child care program shall meet minimum qualifications.</u>
- 218 (B) From July 1, 2027, to June 30, 2030, inclusive, not less than fifty
- 219 per cent of the designated staff members at each state-funded child care
- 220 <u>program shall meet minimum qualifications.</u>
- 221 (C) From July 1, 2030, to June 30, 2033, inclusive, not less than
- 222 seventy-five per cent of the designated staff members at each state-
- 223 <u>funded child care program shall meet minimum qualifications.</u>
- (D) On and after July 1, 2033, not less than one hundred per cent of
- 225 <u>designated staff members at each state-funded child care program shall</u>
- 226 <u>meet minimum qualifications.</u>
- 227 (c) The commissioner shall establish a grant program to provide
- 228 spaces in accredited school readiness programs located in priority
- school districts, as described in section 10-266p, or in former priority
- 230 school districts for eligible children. The state, acting by and in the
- discretion of the Commissioner of Early Childhood, in consultation with
- 232 a town or regional school readiness council, may enter into a contract
- 233 with a municipality, local or regional board of education, regional
- 234 educational service center, family resource center, provider of a child
- 235 care center, group child care home or family child care home, as
- described in section 19a-77, Head Start program, preschool program or
- 237 other program that meets such standards established by the
- 238 commissioner, to provide, within available appropriations, state
- 239 financial assistance. Eligibility shall be determined for a five-year period
- based on an applicant's designation as a priority school district for the
- initial year of application, except that if a school district that receives a
- 242 grant pursuant to this subsection is no longer designated as a priority
- 243 school district at the end of such five-year period, such former priority
- 244 school district shall continue to be eligible to receive a grant pursuant to

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this subsection. Grant awards shall be made [annually] for the fiscal year ending June 30, 2023, and biennially thereafter, contingent upon available funding and a satisfactory annual evaluation. The chief elected official of such town and the superintendent of schools for such priority school district or former priority school district shall submit a plan for the expenditure of grant funds and responses to the local request for proposal process to the commissioner. The commissioner shall review and approve such plans. The plan shall: (1) Be developed in consultation with the local or regional school readiness council established pursuant to section 10-16r; (2) be based on a needs and resource assessment; (3) provide for the issuance of requests for proposals for providers of accredited school readiness programs, provided, after the initial requests for proposals, facilities that have been approved to operate a child care program financed through the Connecticut Health and Education Facilities Authority and have received a commitment for debt service from the Department of Social Services, pursuant to section 17b-749i, on or before June 30, 2014, and on or after July 1, 2014, from the office, are exempt from the requirement for issuance of annual requests for proposals; and (4) identify the need for funding pursuant to section 17b-749a in order to extend the hours and days of operation of school readiness programs in order to provide child care services for children attending such programs.

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(d) (1) The commissioner shall establish a competitive grant program to provide spaces in accredited school readiness programs or school readiness programs seeking accreditation located in (A) an area served by a priority school or a former priority school, (B) a town ranked one to fifty when all towns are ranked in ascending order according to town wealth, as defined in subdivision (26) of section 10-262f, whose school district is not a priority school district pursuant to section 10-266p, (C) a town formerly a town described in subparagraph (B) of this subdivision, as provided for in subdivision (2) of this subsection, or (D) a town designated as an alliance district, as defined in section 10-262u, whose school district is not a priority school district pursuant to section 10-266p. A town in which a priority school is located, a regional school

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readiness council, pursuant to subsection (c) of section 10-16r, for a region in which such a school is located or a town described in subparagraph (B) of this subdivision may apply for such a grant in an amount equal to the number of spaces in an accredited school readiness program or a school readiness program seeking accreditation multiplied by the per child cost set forth in subdivision (1) of subsection (b) of section 10-16q. Eligibility shall be determined for a three-year period based on an applicant's designation as having a priority school or being a town described in subparagraph (B) of this subdivision for the initial year of application. The state, acting by and in the discretion of the Commissioner of Early Childhood, in consultation with a town or regional school readiness council, may enter into a contract with a municipality, local or regional board of education, regional educational service center, family resource center, provider of a child care center, group child care home or family child care home, as described in section 19a-77, Head Start program, preschool program or other program that meets such standards established by the commissioner, to provide, within available appropriations, state financial assistance. The chief elected official of such town and the superintendent of schools of the school district or the regional school readiness council shall submit a plan, as described in subsection (c) of this section, for the expenditure of such grant funds to the commissioner. In awarding grants pursuant to this subsection, the commissioner shall give preference to applications submitted by regional school readiness councils and may, within available appropriations, provide a grant to such town or regional school readiness council that increases the number of spaces for eligible children who reside in an area or town described in subparagraphs (A) to (D), inclusive, of this subdivision, in an accredited school readiness program or a school readiness program seeking accreditation.

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311 312 (2) (A) Except as provided in subparagraph (C) of this subdivision, commencing with the fiscal year ending June 30, 2005, if a town received a grant pursuant to subdivision (1) of this subsection and is no longer eligible to receive such a grant, the town may receive a phase-out grant for each of the three fiscal years following the fiscal year such town

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received its final grant pursuant to subdivision (1) of this subsection.

- (B) The amount of such phase-out grants shall be determined as follows: (i) For the first fiscal year following the fiscal year such town received its final grant pursuant to subdivision (1) of this subsection, in an amount that does not exceed seventy-five per cent of the grant amount such town received for the town or school's final year of eligibility pursuant to subdivision (1) of this subsection; (ii) for the second fiscal year following the fiscal year such town received its final grant pursuant to subdivision (1) of this subsection, in an amount that does not exceed fifty per cent of the grant amount such town received for the town's or school's final year of eligibility pursuant to subdivision (1) of this subsection, in an amount that does not exceed twenty-five per cent of the grant amount such town received for the town's or school's final year of eligibility pursuant to subdivision (1) of this subsection.
- (C) For the fiscal year ending June 30, 2011, and each fiscal year thereafter, any town that received a grant pursuant to subparagraph (B) of subdivision (1) of this subsection for the fiscal year ending June 30, 2010, shall continue to receive a grant under this subsection even if the town no longer meets the criteria for such grant pursuant to subparagraph (B) of subdivision (1) of this subsection.
- (e) (1) If funds appropriated for the purposes of subsection (c) of this section are not expended, the commissioner may deposit such unexpended funds in the account established under section 10-16aa and use such unexpended funds in accordance with the provisions of section 10-16aa.
- (2) For the fiscal year ending June 30, 2015, and each fiscal year thereafter, if funds appropriated for the purposes of subsection (c) of this section are not expended, an amount up to one million dollars of such unexpended funds may be available for the provision of professional development for early childhood care and education

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program providers, and staff employed in such programs, provided such programs accept state funds for infant, toddler and preschool slots. Such unexpended funds may be available for use in accordance with the provisions of this subparagraph for the subsequent fiscal year. The commissioner may use such unexpended funds on and after July 1, 2015, to support early childhood education programs accepting state funds in satisfying the staff qualifications requirements of subparagraphs (B) and (C) of subdivision (2) of subsection (b) of this section. The commissioner shall use any such funds to provide assistance to individual staff members, giving priority to those staff members (A) attending an institution of higher education accredited by the Board of Regents for Higher Education or the Office of Higher Education, and approved by the Office of Early Childhood, and regionally accredited, at a maximum of ten thousand dollars per staff member per year for the cost of higher education courses leading to a bachelor's degree or, not later than December 31, 2015, an associate degree, as such degrees are described in said subparagraphs (B) and (C), or (B) receiving noncredit competency-based training approved by the office, at a maximum of one thousand dollars per staff member per year, provided such staff members have applied for all available federal and state scholarships and grants, and such assistance does not exceed such staff members' financial need. Individual staff members shall apply for such unexpended funds in a manner determined by the commissioner. The commissioner shall determine how such unexpended funds shall be distributed.

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(3) If funds appropriated for the purposes of subsection (c) of this section are not expended pursuant to subsection (c) of this section, deposited pursuant to subdivision (1) of this subsection, or used pursuant to subdivision (2) of this subsection, the commissioner may use such unexpended funds to support local school readiness programs. The commissioner may use such funds for purposes including, but not limited to, (A) assisting local school readiness programs in meeting and maintaining accreditation requirements, (B) providing training in implementing the preschool assessment and curriculum frameworks,

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including training to enhance literacy teaching skills, (C) developing a state-wide preschool curriculum, (D) developing student assessments for students in grades kindergarten to two, inclusive, (E) developing and implementing best practices for parents in supporting preschool and kindergarten student learning, (F) developing and implementing strategies for children to successfully transition to preschool and from preschool to kindergarten, including through parental engagement and whole-family supports that may be utilized through the twogenerational initiative, established pursuant to section 17b-112l, or through other available resources, (G) providing for professional development, including assisting in career ladder advancement, for school readiness staff, (H) providing supplemental grants to other towns that are eligible for grants pursuant to subsection (c) of this section, and (I) developing a plan to provide spaces in an accredited school readiness program or a school readiness program seeking accreditation to all eligible children who reside in an area or town described in subparagraphs (A) to (D), inclusive, of subdivision (1) of subsection (d) of this section.

(f) Any school readiness program that receives funds pursuant to this section or section 10-16u shall not discriminate on the basis of race, color, national origin, gender, religion or disability. For purposes of this section, a nonsectarian program means any public or private school readiness program that is not violative of the Establishment Clause of the Constitution of the State of Connecticut or the Establishment Clause of the Constitution of the United States of America.

(g) Subject to the provisions of this subsection, no funds received by a town pursuant to subsection (c) or (d) of this section or section 10-16u shall be used to supplant federal, state or local funding received by such town for early childhood education, provided a town may use an amount determined in accordance with this subsection for coordination, program evaluation and administration. Such amount shall be at least five per cent of the total grant allocation, but not more than seventy-five thousand dollars and shall be determined by the commissioner based on the school readiness grant award allocated to the town pursuant to

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subsection (c) or (d) of this section or section 10-16u and the number of sites for coordination, program administration. Such amount shall be increased by an amount equal to local funding provided for early childhood education coordination, program evaluation and administration, not to exceed twenty-five thousand dollars. Each town that receives a grant pursuant to subsection (c) or (d) of this section or section 10-16u shall designate a person to be responsible for such coordination, program evaluation and administration and to act as a liaison between the town and the commissioner. Each school readiness program that receives funds pursuant to this section or section 10-16u shall provide information to the commissioner or the school readiness council, as requested, that is necessary for purposes of any school readiness program evaluation.

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- (h) Any town receiving a grant pursuant to this section may use such grant, with the approval of the commissioner, to prepare a facility or staff for operating a school readiness program and shall be adjusted based on the number of days of operation of a school readiness program if a shorter term of operation is approved by the commissioner.
- (i) A town may use grant funds to purchase spaces for eligible children who reside in such town at an accredited school readiness program located in another town. A regional school readiness council may use grant funds to purchase spaces for eligible children who reside in the region covered by the council at an accredited school readiness program located outside such region.
- (j) Children enrolled in school readiness programs funded pursuant to this section shall not be counted (1) as resident students for purposes of subdivision (22) of section 10-262f, or (2) in the determination of average daily membership pursuant to subdivision (2) of subsection (a) of section 10-261.
 - (k) (1) Up to two per cent of the amount of the appropriation for this section may be allocated to the competitive grant program pursuant to subsection (d) of this section. The determination of the amount of such

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allocation shall be made on or before August first.

- (2) Up to two per cent of the amount of the appropriation for this section may be used by the commissioner in a manner consistent with the provisions of section 10-509.
- [(l) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, any school readiness program that (1) is licensed by the Office of Early Childhood pursuant to chapter 368a, (2) provides full-day and year-round child care and education programs for children, and (3) receives funds pursuant to this section or section 10-16u, shall use any amount of the per child cost as described in subdivision (1) of subsection (b) of section 10-16q that is over the amount of eight thousand nine hundred twenty-seven dollars, exclusively to increase the salaries of those individuals with direct responsibility for teaching or caring for children in a classroom at such school readiness program.]
- Sec. 2. Section 10-16t of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

A local school readiness council may elect to reserve up to five per cent of the spaces in its school readiness programs for children who are five years of age and are eligible to attend school pursuant to section 10-15c. Such children shall only be eligible to participate in the school readiness program if (1) they have been in the program for at least one year, [and] (2) the parent or legal guardian of such a child, the school readiness program provider and the local or regional school district in which the child would otherwise be attending school agree that the child [is not ready for kindergarten] would benefit from another year in the program and to defer attendance in kindergarten until the following year, and (3) a written authorization, signed by the parent or guardian of such a child, indicating that such child will not attend kindergarten until the following year is filed with the local or regional school district in which such child would otherwise be attending school.

Sec. 3. Subdivision (3) of subsection (a) of section 10-505 of the general statutes is repealed and the following is substituted in lieu thereof

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477 (Effective July 1, 2023):

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- (3) "Eligible children" means children (A) [three and] from birth to four years of age, inclusive, and children five years of age who are not eligible to enroll in school pursuant to section 10-15c, or who are eligible to enroll in school and will attend a school readiness program pursuant to section 10-16t, as amended by this act, and (B) who reside (i) in an area served by a priority school or a former priority school, as described in subdivision (2) of subsection (d) of section 10-16p, as amended by this act, (ii) in a town ranked one to fifty when all towns are ranked in ascending order according to town wealth, as defined in subdivision (26) of section 10-262f, whose school district is not a priority school district pursuant to section 10-266p, (iii) in a town formerly a town described in clause (ii) of this subparagraph, as provided for in subdivision (2) of subsection (d) of section 10-16p, as amended by this act, or (iv) in a town designated as an alliance district, as defined in section 10-262u, whose school district is not a priority school district pursuant to section 10-266p;
- Sec. 4. Subsection (b) of section 8-210 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1,* 2023):
 - (b) The state, acting by and in the discretion of the Commissioner of Early Childhood, may enter into a contract with a municipality, a group child care home or family child care home, as described in section 19a-77, a human resource development agency or a nonprofit corporation for state financial assistance in developing and operating child care centers, group child care homes and family child care homes for children disadvantaged by reasons of economic, social or environmental conditions, provided no such financial assistance shall be available for the operating costs of any such child care center, group child care home or family child care home unless it has been licensed by the Commissioner of Early Childhood pursuant to section 19a-80. Such financial assistance shall be available for a program of a municipality, of a group child care home or family child care home, of a human resource

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development agency or of a nonprofit corporation which may provide for personnel, equipment, supplies, activities, program materials and renovation and remodeling of the physical facilities of such child care centers, group child care homes or family child care homes. Such contract shall provide for state financial assistance, within available appropriations, in the form of a state grant-in-aid (1) for a portion of the cost of such program, as determined by the Commissioner of Early Childhood, if not federally assisted, (2) equal to one-half of the amount by which the net cost of such program, as approved by the Commissioner of Early Childhood, exceeds the federal grant-in-aid thereof, or (3) in an amount not less than (A) the per child cost as described in subdivision (1) of subsection (b) of section 10-16q, for each child in such program that is three or four years of age and each child that is five years of age who is not eligible to enroll in school, pursuant to section 10-15c, while maintaining services to children under three years of age under this section, and (B) thirteen thousand five hundred dollars for each child three years of age or under who is in infant or toddler care and not in a preschool program. Any such contract entered into on or after July 1, 2022, shall include a provision that at least sixty per cent of the children enrolled in such child care center, group child care home or family child care home are members of families [that] who are at or below seventy-five per cent of the state median income. [For the fiscal year ending June 30, 2024, and each fiscal year thereafter, the amount per child pursuant to subdivision (3) of this subsection that is over the amount of the per child cost that was prescribed pursuant to the contract under said subdivision (3) for the fiscal year ending June 30, 2023, shall be used exclusively to increase the salaries of early childhood educators employed at the child care center.] The Commissioner of Early Childhood may authorize child care centers, group child care homes and family child care homes receiving financial assistance under this subsection to apply a program surplus to the next program year. The Commissioner of Early Childhood shall consult with directors of child care centers in establishing fees for the operation of such centers. For the fiscal year ending June 30, 2023, the Commissioner of Early Childhood shall, within available appropriations, enter into contracts

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under this section for the purpose of expanding the number of spaces available to children three years of age or under who are in infant or toddler care and not in a preschool program.

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Sec. 5. Subsections (a) and (b) of section 10-506 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July* 1, 2023):

(a) For the fiscal [years] year ending June 30, 2015, [to June 30, 2024, inclusive] and each fiscal year thereafter, the Office of Early Childhood, in consultation with the Department of Education, shall design and administer the Connecticut Smart Start competitive grant program to provide grants to local and regional boards of education for capital and operating expenses related to establishing or expanding a preschool program under the jurisdiction of the board of education for the town. A local or regional board of education may submit an application to the office, in accordance with the provisions of subsection (b) of this section, and may receive (1) a grant for capital expenses in an amount not to exceed seventy-five thousand dollars per classroom for costs related to the renovation of an existing public school to accommodate the establishment or expansion of a preschool program, and (2) an annual grant for operating expenses (A) in an amount not to exceed five thousand dollars per child served by such grant, or (B) in an amount not to exceed seventy-five thousand dollars for each preschool classroom, provided no town shall receive a total annual grant for operating expenses greater than three hundred thousand dollars. Each local or regional board of education that establishes or expands a preschool program under this section shall be eligible to receive an annual grant for operating expenses for a period of five years, provided such preschool program meets standards established by the Commissioner of Early Childhood. Such local or regional board of education may submit an application for renewal of such grant to the office.

(b) On and after July 1, 2014, local and regional boards of education, individually or cooperatively, pursuant to section 10-158a, may apply, at such time and in such manner as the commissioner prescribes, to the

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office for a capital grant and an operating grant for the purposes described in subsection (a) of this section. To be eligible to receive such grants under this section, an applicant board of education shall (1) demonstrate that it has a need for establishing or expanding a preschool program using information requested by the commissioner on a form prescribed by the commissioner, such as data collected from the preschool experience survey, described in section 10-515, (2) submit a plan for the expenditure of grant funds received under this section that outlines how such board of education will use such funds to establish or expand a preschool program, including, but not limited to, the amount that such board will contribute to the operation of such preschool program and how such board of education will provide access to preschool for children who would not otherwise be able to enroll in a preschool program, and (3) submit a letter of support for establishing or expanding a preschool program by the local or regional school readiness council, described in section 10-16r, if any, for the school district. The commissioner shall give priority to boards of education (A) that demonstrate the greatest need for the establishment or expansion of a preschool program, and (B) whose plan allocates at least sixty per cent of the spaces in such preschool program to children who are members of families [that] who are at or below seventy-five per cent of the state median income. [, or fifty per cent of the spaces in such preschool program to children who are eligible for free and reduced price lunches.] The commissioner, in reviewing applications submitted under this subsection, shall also take into consideration (i) whether an applicant board of education (I) currently offers a full-day kindergarten program, (II) will be cooperating and coordinating with other governmental and community programs to provide services during periods when the preschool program is not in session, or (III) will collaborate with other boards of education, as part of a cooperative arrangement pursuant to section 10-158a, to offer a regional preschool program, and (ii) current community capacity for preschool programs and current opportunities for preschool for children in the community.

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Sec. 6. Subsection (b) of section 17b-749 of the general statutes is

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repealed and the following is substituted in lieu thereof (*Effective July 1,* 2023):

- 614 (b) The commissioner shall establish income standards for applicants 615 and recipients at a level to include a family with gross income up to fifty 616 per cent of the state-wide median income, except the commissioner (1) may increase the income level up to the maximum level allowed under 617 618 federal law, (2) upon the request of the Commissioner of Children and 619 Families, may waive the income standards for adoptive families so that 620 children adopted on or after October 1, 1999, from the Department of 621 Children and Families are eligible for the child care subsidy program, 622 and (3) [on and after March 1, 2003, shall reduce the income eligibility 623 level to up to fifty-five per cent of the state-wide median income for 624 applicants and recipients who qualify based on their loss of eligibility 625 for temporary family assistance] shall establish a two-tiered income 626 eligibility threshold in accordance with 45 CFR 98.21(b), as amended 627 from time to time. The commissioner may adopt regulations in 628 accordance with chapter 54 to establish income criteria and durational 629 requirements for such waiver of income standards.
- Sec. 7. Subsection (b) of section 10-500 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1,* 2023):
- (b) The office shall be responsible for:

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- (1) Delivering services to young children and their families to ensure optimal health, safety and learning for each young child, including, but not limited to, coordinating agency efforts and data sharing in the two-generational initiative established pursuant to section 17b-112l;
- (2) Developing and implementing the early childhood information system, in accordance with the provisions of section 10-501;
- (3) Developing and reporting on the early childhood accountability plan, in accordance with the provisions of section 10-503;

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- (4) Implementing a communications strategy for outreach to families,
 service providers and policymakers;
- (5) Beginning a state-wide longitudinal evaluation of the school readiness program examining the educational progress of children from prekindergarten programs to grade four, inclusive;
- (6) Developing, coordinating and supporting public and private partnerships to aid early childhood initiatives;
- (7) Developing a state-wide developmentally appropriate kindergarten entrance inventory that measures a child's level of preparedness for kindergarten, but shall not be used as a measurement tool for program accountability;
- 653 (8) Creating a unified set of reporting requirements for the purpose 654 of collecting the data elements necessary to perform quality assessments 655 and longitudinal analysis;

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- (9) Comparing and analyzing data collected pursuant to reporting requirements created under subdivision (8) of this subsection with the data collected in the state-wide public school information system, pursuant to section 10-10a, for population-level analysis of children and families;
- 661 (10) Continually monitoring and evaluating all early care and 662 education and child development programs and services, focusing on 663 program outcomes in satisfying the health, safety, developmental and 664 educational needs of all children;
- 665 (11) Coordinating home visitation services across programs for young children;
- 667 (12) Providing information and technical assistance to persons 668 seeking early care and education and child development programs and 669 services;
- 670 (13) Assisting state agencies and municipalities in obtaining available

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- federal funding for early care and education and child development programs and services;
- 673 (14) Providing technical assistance to providers of early care and 674 education programs and services to obtain licensing and improve
- 675 program quality;
- 676 (15) Establishing a quality rating and improvement system 677 developed by the office that covers home-based, center-based and 678 school-based early child care and learning;
- (16) Maintaining an accreditation facilitation initiative to assist early childhood care and education program and service providers in achieving national standards and program improvement;
- 682 (17) Consulting with the Early Childhood Cabinet, established 683 pursuant to section 10-16z, and the Head Start advisory committee, 684 established pursuant to section 10-16n;
- (18) Ensuring a coordinated and comprehensive state-wide system of professional development for providers and staff of early care and education and child development programs and services;
- 688 (19) Providing families with opportunities for choice in services 689 including quality child care and community-based family-centered 690 services;
- 691 (20) Integrating early childhood care and education and special education services;
- 693 (21) Promoting universal access to early childhood care and 694 education;
- 695 (22) Ensuring nonduplication of monitoring and evaluation;
- 696 (23) Performing any other activities that will assist in the provision of 697 early care and education and child development programs and services;
- 698 (24) Developing early learning and development standards to be

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699 used by early care and education providers;

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- 700 (25) Developing and implementing a performance-based evaluation 701 system to evaluate licensed child care centers, in accordance with the 702 provisions of section 17b-749f; [and]
- 703 (26) Promoting the delivery of services to infants and toddlers to 704 ensure optimal health, safety and learning of children from birth to three 705 years of age; and
- 706 (27) Establishing a parent cabinet to advise the office on ways to
 707 strengthen partnership and communication with families, bring
 708 awareness to gaps and barriers to services, increase access to services for
 709 families and help make improvements to the lives of young children and
 710 families in the state.
- Sec. 8. Section 10-502 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

The Office of Early Childhood shall collaborate with and may, within available appropriations, provide funding to local [and regional] early childhood [councils] collaboratives for the implementation of early care and education and child development programs at the local level. Such local early childhood [councils] collaboratives shall: (1) Develop and implement a comprehensive plan for an early childhood system for the community served by such <u>local</u> early childhood [council] <u>collaborative</u>, (2) develop policy and program planning, (3) encourage community participation by emphasizing substantial parental involvement, (4) collect, analyze and evaluate data with a focus on program and service outcomes, (5) allocate resources, and (6) perform any other functions that will assist in the provision of early childhood programs and services. Such local early childhood [councils] collaboratives may enter into memoranda of agreement with the local or regional school readiness council, described in section 10-16r, of the town or region served by such <u>local</u> early childhood [council] <u>collaborative</u> to perform the duties and functions of a school readiness council, in accordance with the provisions of section 10-16r, or if no such local or regional

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school readiness council exists for the town or region of such <u>local</u> early childhood [council] <u>collaborative</u>, perform the duties and functions of a school readiness council, in accordance with the provisions of section

Sec. 9. Subsections (d) and (e) of section 19a-87a of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July* 1, 2023):

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(d) Any person having reasonable cause to believe that a child care center or a group child care home is operating without a current and valid license or in violation of regulations adopted under section 19a-79 or in a manner which may pose a potential danger to the health, welfare and safety of a child receiving child care services, may report such information to the Office of Early Childhood. The office shall investigate any report or complaint received pursuant to this subsection. The name of the person making the report or complaint shall not be disclosed unless (1) such person consents to such disclosure, (2) a judicial or administrative proceeding results therefrom, [or] (3) a license action pursuant to subsection (a) of this section results therefrom, or (4) a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense, requests such information. All records obtained by the office in connection with any such investigation shall not be subject to the provisions of section 1-210 for a period of thirty days from the date of the petition or other event initiating such investigation, or until such time as the investigation is terminated pursuant to a withdrawal or other informal disposition or until a hearing is convened pursuant to chapter 54, whichever is earlier, except such records, whether obtained or generated by the office, shall be disclosed, without redaction, to a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense upon written request. A formal statement of charges issued by the office shall be subject to the provisions of section 1-210 from the time that it is served or mailed to the respondent. Records which are otherwise public records shall not be deemed confidential merely

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because they have been obtained in connection with an investigation under this section.

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(e) In addition to any powers the office may have, in any investigation (1) concerning an application, reinstatement or renewal of a license for a child care center, a group child care home or a family child care home, as such terms are defined in section 19a-77, (2) of a complaint concerning child care services, as described in section 19a-77, or (3) concerning the possible provision of unlicensed child care services, the office may administer oaths, issue subpoenas, compel testimony, [and] order the production of books, records and documents and order any person who (A) owns, conducts, maintains or operates a child care center, group child care home or family child care home or who has an ownership interest in or serves as an officer, corporate director or managing member of such center or home, and (B) provides child care or participates in the management of the provision of child care to submit to a medical examination by a physician, physician assistant or advanced practice registered nurse. Such physician, physician assistant or advanced practice registered nurse shall make a written statement of the findings from such medical examination. If any person refuses to appear, testify, [or] produce any book, record or document or submit to a medical examination when so ordered, a judge of the Superior Court shall have jurisdiction and may make such order as may be appropriate to aid in the enforcement of this section.

Sec. 10. Subsection (e) of section 19a-87e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

(e) Any person having reasonable cause to believe that a family child care home, as defined in section 19a-77, is operating without a current and valid license or in violation of the regulations adopted under section 19a-87b or in a manner which may pose a potential danger to the health, welfare and safety of a child receiving child care services, may report such information to the Office of Early Childhood. The office shall investigate any report or complaint received pursuant to this subsection.

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The name of the person making the report or complaint shall not be disclosed unless (1) such person consents to such disclosure, (2) a judicial or administrative proceeding results from such report or complaint, [or] (3) a license action pursuant to subsection (a) of this section results from such report or complaint, or (4) a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense, requests such information. All records obtained by the office in connection with any such investigation shall not be subject to the provisions of section 1-210 for a period of thirty days from the date of the petition or other event initiating such investigation, or until such time as the investigation is terminated pursuant to a withdrawal or other informal disposition or until a hearing is convened pursuant to chapter 54, whichever is earlier, except such records, whether obtained or generated by the office, shall be disclosed, without redaction, to a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense upon written request. A formal statement of charges issued by the office shall be subject to the provisions of section 1-210 from the time that it is served or mailed to the respondent. Records which are otherwise public records shall not be deemed confidential merely because they have been obtained in connection with an investigation under this section.

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Sec. 11. Section 19a-429 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

Any person having reasonable cause to believe that a youth camp, as defined in section 19a-420, is operating without a current and valid license or in violation of regulations adopted under section 19a-428 or in a manner which may pose a potential danger to the health, welfare and safety of a child receiving youth camp services, may report such information to the office. The office shall investigate any report or complaint received pursuant to this section. In connection with any investigation of a youth camp, the commissioner or the commissioner's authorized agent may administer oaths, issue subpoenas, compel

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testimony and order the production of books, records and documents. If any person refuses to appear, to testify or to produce any book, record or document when so ordered, a judge of the Superior Court may make such order as may be appropriate to aid in the enforcement of this section. The name of the person making the report or complaint shall not be disclosed unless (1) such person consents to such disclosure, (2) a judicial or administrative proceeding results therefrom, [or] (3) a license action pursuant to section 19a-423 results from such report or complaint, or (4) a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense, requests such information. All records obtained by the office in connection with any such investigation shall not be subject to the provisions of section 1-210 for a period of thirty days from the date of the petition or other event initiating such investigation, or until such time as the investigation is terminated pursuant to a withdrawal or other informal disposition or until a hearing is convened pursuant to chapter 54, whichever is earlier, except such records, whether obtained or generated by the office, shall be disclosed, without redaction, to a state or federal law enforcement officer, including, but not limited to, a military law enforcement authority under the United States Department of Defense upon written request. A formal statement of charges issued by the office shall be subject to the provisions of section 1-210 from the time that it is served or mailed to the respondent. Records which are otherwise public records shall not be deemed confidential merely because they have been obtained in connection with an investigation under this section.

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Sec. 12. Section 10-520b of the general statutes is repealed. (*Effective July 1, 2023*)

| This act shall take effect as follows and shall amend the following sections: | | | |
|---|--------------|--------------|--|
| Section 1 | July 1, 2023 | 10-16p | |
| Sec. 2 | July 1, 2023 | 10-16t | |
| Sec. 3 | July 1, 2023 | 10-505(a)(3) | |
| Sec. 4 | July 1, 2023 | 8-210(b) | |

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| Sec. 5 | July 1, 2023 | 10-506(a) and (b) |
|---------|--------------|--------------------|
| Sec. 6 | July 1, 2023 | 17b-749(b) |
| Sec. 7 | July 1, 2023 | 10-500(b) |
| Sec. 8 | July 1, 2023 | 10-502 |
| Sec. 9 | July 1, 2023 | 19a-87a(d) and (e) |
| Sec. 10 | July 1, 2023 | 19a-87e(e) |
| Sec. 11 | July 1, 2023 | 19a-429 |
| Sec. 12 | July 1, 2023 | Repealer section |

Statement of Purpose:

To (1) amend school readiness programs by allowing children to become eligible at birth rather than age three, requiring grant awards every two years rather than annually, removing the requirement that rate increases be used exclusively for staff salaries and requiring that a written authorization signed by parents be filed with a school district upon agreement that a child will attend a school readiness program for another year rather than attend school; (2) remove the requirement that rate increases for child care centers be used exclusively for staff salaries; (3) amend the Smart Start program by removing the sunset date and by removing the requirement that programs in which fifty per cent or more of children are eligible for free or reduced priced lunches be given a priority for grants; (4) simplify and extend staff qualification requirements at state-funded child care programs and repeal the requirement to issue early childhood teacher credentials; (5) require the establishment of a two-tier income eligibility threshold for the child care subsidy program to comply with federal regulations; (6) allow the establishment of a parent cabinet; (7) rename "early childhood council" to "local early childhood collaborative"; (8) allow the Office of Early Childhood to order a medical examination during an investigation of a child care center, group child care home or family child care home; and (9) to allow the disclosure, without redaction, to a law enforcement officer, upon request, of the name of a person making a report or complaint and any records resulting from an investigation of a child care center, group child care home, family child care home or youth camp.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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